



# Greater Vallejo Recreation District

GVRD promotes wellness and healthy lifestyles  
by providing safe parks and innovative and fun  
recreation programs for all residents.

## BOARD OF DIRECTORS

Rizal Aliga  
Robert Briseño  
Thomas Judt  
Tom Starnes

## GENERAL MANAGER

Gabe Lanusse

In compliance with the Americans with Disabilities Act, Special assistance for participating in this meeting can be obtained by contacting the District Office at 707-648-4604. A 48-hour notification would enable the District to make reasonable accommodations to ensure accessibility to this meeting. (28 CFR 35.102-35.104 ADA Title II).

## Policy and Personnel Committee Agenda Special Meeting

Directors: Aliga and Judt

Wednesday, May 22, 2024 - 3:30 p.m.

Administrative Building – Board Room, 401 Amador Street

This committee shall study and recommend the compensation and welfare of District staff. This committee shall include a meet and confer with the General Manager regarding the terms and conditions of the General Manager's employment by the district. This committee shall review the functions of District staff and other policies not assigned to other committees.

### 1. Public Comment:

- a. Members of the public may speak on items within the jurisdiction of the Committee. Each speaker is limited to 3 minutes and a spokesperson for an organization is limited to 5 minutes.
- b. Policy 1070, Public Donations
- c. Policy 3069, Use of Concession Facilities
- d. RR3069, Use of Concession Facilities
- e. Policy 3074, Fee Waiver for Community Organizations and Governmental Agencies
- f. Policy 4020, Attendance at Meetings

### 2. Discussion Items:

- a. Rosenberg's Rules of Order-Parliamentary Procedure

### 3. Meeting Adjourn:

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# Greater Vallejo Recreation District

## POLICY MANUAL

POLICY TITLE: Public Donations (Amended)  
POLICY NUMBER: 1070

\_\_\_\_ Donations from members of the public or organizations ~~to the District for a public purpose~~ that is within the scope of the District's responsibilities may be ~~donated~~ made to ~~the~~ the Greater Vallejo Recreation District's Open Space Foundation. The Foundation is a 501(c)(3) nonprofit, incorporated in 1994 specifically to initiate, sponsor, promote, and carry out plans, programs, policies, and activities that further the park and recreation objectives of the District and to solicit, receive, administer, and disburse funds for the accomplishments of those purposes.

\_\_\_\_ Donations are not required to be identified for specific purposes, but if they are meant for a specific purpose, they  
Donations must be clearly marked as such and the Finance Department will track the funds to ensure they are used only as specified.

\_\_\_\_ The Finance ~~Director~~ Department will provide a receipt for ~~said donation~~ donations with the District's tax identification number ~~thereon~~ to be included with a ~~letter of thanks~~ thank you letter from the General Manager.

In the event the donation is for a specific purpose/project, the Finance Director will track the funds to ensure they are only used as specified.

By accepting donations, the District is not claiming to be qualified by the Internal Revenue Service as being a charitable organization for which donations may be considered tax deductible. Determination of how donations to the District are to be treated relative to the donor's tax liability is strictly the responsibility of the donor.

# Greater Vallejo Recreation District

## Policy Manual

**POLICY TITLE:** Use of Concession Facilities (New)  
**POLICY NUMBER:** 3069

### **PURPOSE:**

It is the general policy of the Greater Vallejo Recreation District that the concession stands which are under the District's control are intended primarily for recreation use by the general public in conjunction with the District's recreation rentals and programs.

### **DEFINITION:**

Concession stands are defined as a structure where food, drinks, and other items are sold in accordance with district policies and procedures.

### **POLICY:**

All concession stands under the control of the Greater Vallejo Recreation District will be available to all groups and individuals for social, cultural, or recreational activities regardless of race, national origin, religion, sex, sexual orientation, physical handicap, or age. Any activity in which the District's facilities are utilized will be conducted according to law and will conform to the oral and written standards of the District.

A fee schedule adopted by the Board of Directors as part of the budget process will determine the charge for use of District facilities. The Board of Directors will consider requests for a waiver of fees from non-profit groups and organizations that do not involve fundraising activities on a case-by-case basis.

The District shall not be held responsible for accidents, injury or loss of individual property at District facilities. Individuals or groups using the facility shall be held responsible for payment of any damage or loss of District property.

Written agreements are required for groups using the concession stand. Agreements completed under false pretenses or that contain any false information will be canceled and collected fees will be forfeited. Rules and Regulations governing the use of the facility will be provided to the individual completing the agreement. The General Manager may add all reasonable and necessary Rules and Regulations to enforce these policies.

# Greater Vallejo Recreation District

## Policy Manual

**POLICY NUMBER/TITLE:** 3069 Use of Concession Facilities

**RULES AND REGULATIONS:** RR3069

The Greater Vallejo Recreation District has established the following procedure for use so that the residents of the District may receive maximum benefit from the District's concession stands,.

### Concession Use Agreement

- Concession Stand User Agreements are used to reserve park concession stands.
- Concession Stand User Agreements must be signed by an adult (21 years or older).
- Each adult obtaining a facility use agreement must read the governing policies before signing the Concession Stand User Agreement.
- Concession Stand User Agreements grant permission to operate concession stands and sell packaged snacks and beverages at the Dan Foley and Thurmon Concession Stands, and full service at Wilson Baseball and Callen Little League Ballpark Concession Stands.
- Concession Stand User Agreements for concession stands shall be issued in accordance with the defined procedure.
- The person to whom the Concession Use Agreements are issued must remain on the premises until everyone in their group has left.
- Use of the Dan Foley Concession Stand shall be reserved on a month-to-month basis and is open to anyone for reservations. All reservations are first come first served and payments are non-refundable. Reservations may be made three (3) months in advance of the reservation date.
- Use of the Wilson, Callen, Thurmon, and Police Activities League concession stands shall be considered as part of the parks' user agreement for each park and is only available to the signee of said agreement.
- All users shall comply with all provisions in the Concession Stand User Agreement.
- A Concession Stand User Agreement represents a formal agreement whereby the City allows an approved individual, association, or organization to operate a concession stand for a specific period. Formal provisions may include, but are not limited to, hours of operation, location, type of concession, items to be sold, purpose of concession, and insurance coverage.
- Any breach of the Concession Stand User Agreement shall null, and void said agreement, and user must vacate facility immediately.
- The District reserves the right to suspend, modify, or revoke any Agreement for any reason.

# Greater Vallejo Recreation District

## Policy Manual

- Users are considered an independent contractor and neither the vendor nor the workers or volunteers shall, under any circumstances, be considered employees of the District.

### General Rules

- The District shall not be liable for any damage caused by acts of nature, i.e. power failure, earthquakes, flood, fire, explosion, theft and vandalism to persons or properties in the space used by the user.
- Users shall furnish all labor, services, materials, supplies, and equipment necessary to maintain the operation of concession. All workers will be dressed in a neat and clean manner deemed appropriate for a family-friendly venue, wearing shirts and shoes and no exposure of underwear, buttocks, genitalia, or breasts.
- Users must enter and leave at the time specified in the agreement.
- During the time defined by the agreement, the user shall maintain the Concession Stand in a clean and orderly condition as it was on the Start Date of the Agreement.
- Users are requested to observe and help enforce the common rules of the District: clean speech, respect for personal and property rights of others, avoidance of unnecessary noise which might disturb other groups using the facilities or residents of the immediate neighborhood.
- Activities sponsored or co-sponsored by the District have priority over groups or individuals in the scheduling of District facilities.
- Amplified music, public address systems, generators, or compressors shall not be allowed at any park facility without first obtaining a sound permit approved by the Vallejo Police Department and the General Manager.
- No person, group, or organization shall use a District facility for a purpose other than intended. Petitions of any kind will not be permitted at District facilities.
- Users must comply with the policy, rules and regulations of Policy 3070.

General Manager has the authority to deny use of facilities to individuals or groups who refuse to comply with, or has a reasonable suspicion of non-compliance of these rules and regulations.

### Enforcement of Applicable Laws and Ordinances

All persons entering upon land or water owned, managed, controlled or operated by the District shall abide by the rules and regulations of the District, the laws of the State of California, Federal laws, all applicable County and/or Municipal ordinances and the instructions and directions of duly authorized employees of the District.

### Waiver

Upon receipt of a written request to the Board of Directors, the Board may grant in advance a written waiver of one or more of the foregoing Regulations, when in the opinion of the Board, such waiver would contribute to the education, entertainment or physical, mental, cultural or moral development of an individual or group attending observing or participating in activities on District property, without detriment to other users of District property or to the residents of the District.

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# Greater Vallejo Recreation District

## POLICY MANUAL

**POLICY TITLE:** Fee Waiver for Community Organizations and Governmental Agencies  
**POLICY NUMBER:** 3074

### PURPOSE

The Greater Vallejo Recreation District has established a policy and procedures for requesting and approving a waiver of departmental or District fees and charges established by the District.

### POLICY

The Greater Vallejo Recreation District recognizes the value of partnering with other agencies and community organizations to provide services that benefit the community and the residents. In an effort to provide support to agencies and community organizations that provide a community benefit that the District is unable to provide, the following procedures have been established for determining when application fees, facility use fees, permit fees, and other District charges established by the Board of Directors may be waived.

All fee waivers must be approved by the majority vote of the Board of Directors.

### RESPONSIBILITY

1. Fees established by the District for the use of facilities may be waived by the Board of Directors if the applicant requests a fee waiver under one of the categories described in this policy and the appropriate criteria are met.
2. Applications for fee waivers must be submitted and associated fees must be paid prior to the date of the event for the applicant to secure reservation and be eligible for a fee waiver. Eligible fees will be reimbursed if the event occurs before the Board of Directors approves the application.
3. This policy and procedure does not apply to permits issued by the City of Vallejo.

### ESTABLISHED FEES ELIGIBLE FOR CONSIDERATION

The following list defines the District's established fees that can and cannot be waived.

Fees eligible for waiver by the Board of Directors:

1. Application Fees
2. Administrative Fees
3. Permit Fees (boat, jumper, vendor, or film)
4. Facility Rental Fees
5. Special Events
- 6.

7. Picnic Reservations
8. Field Reservations

Fees and costs to the District that cannot be waived by the Board of Directors:

1. Staffing or labor reimbursement costs
2. Security Costs
3. Utility reimbursement costs
4. Deposits for damages to facilities
5. Refuse removal costs.
6. Custodial Costs
7. Maintenance Costs
8. Monitoring Costs

**ELIGIBILITY FOR FEE WAIVER 501c3** Exempt Purposes - Internal Revenue Code Section 501(c)(3) The exempt purposes set forth in section 501(c)(3) are charitable, religious, educational, scientific, literary, testing for public safety, fostering national or international amateur sports competition, and preventing cruelty to children or animals.

The Board of Directors may waive fees for a community organization if it determines that:

The event or program is open to the public and follows the District's non-discrimination policy and satisfies all of the following conditions:

1. the event or program is consistent with the District's mission, vision, values, and objectives;
2. the program or event is of significant value to the Greater Vallejo Recreation District;
3. that established fees would cause significant financial hardship or would have a detrimental effect on services provided to the public;
4. the proposed event or program will have no detrimental impacts on existing facilities or department activities and that the permitted organization will provide in-kind services to offset the actual cost to the District or mitigate impacts that are created by the event or programs;
5. the fee waiver application is submitted prior to the date of the event; and
6. there are no previous violations of the Fee Waiver Policy. Organizations that violate the policy may not be eligible for the fee waiver.

To be eligible for a fee waiver, the community organization must also provide an event or service that is free and open to the public, benefiting the community and meet all of the following requirements:

1. the agency is a Vallejo based organization and provides a minimal fee service or program that results in a great community benefit; and
2. the Board of Directors has determined that either
  - a. no profit will be made from the event by the permitting organization or by any other private business or individual or
  - b. if a fee is charged at the event or program for the purposes of fundraising for a charitable cause, a portion of the proceeds will be paid to the District if proceeds exceed permitting costs by more than 100%. If the community organization is fundraising at the event or program, it must later provide written documentation to the District that the donation was given to a charitable cause.

## **ELIGIBILITY FOR FEE EXEMPTION: GOVERNMENTAL AGENCIES**

The Board of Directors may waive fees for a governmental agency if it determines that:

1. The organization is another governmental agency;
2. the use of the facility is related to the performance of the agency's governmental duties and is related or of concern to a significant portion of the District's residents; and
3. the activities associated with the event can be provided within the District's existing allocations without a reduction in services in other areas of the District.

To be eligible for a fee waiver, the governmental agency must provide an event or service that is free and open to the public, benefiting the community and meet all of the following requirements:

1. The event or program is consistent with the Department mission, values, and objectives; and
2. (a) the program is sponsored by another stakeholder, (b) the District is recognized as a Co-Sponsor of the event and is provided appropriate recognition on all promotional materials at the event, or (c) the agency has an existing reciprocal use agreement, lease, finding of mutual benefit, or memorandum of understanding with the District (includes contract class instructor, programs under contract and leaseholders in good standing with valid contracts).

## **PROCEDURE**

Fee Waiver Application(s) must be approved by the General Manager. Eligible applications will be considered as a part of the regular Board Meeting Agenda monthly.

Applications must be submitted prior to the date of the event to be considered by the Board of Directors. To be considered at the next regularly scheduled meeting of the Board of Directors, applicants must submit requests at least (10) days prior to the next regularly scheduled Board meeting to be added to the agenda and publicly noticed.

Fee Waiver Application Procedure:

1. Applicant completes reservation process and pays applicable fees with the appropriated designated Recreation staff prior to the date of the event.
2. Applicant completes fee waiver and turns into the main office (fee waivers must be submitted prior to the date of the event/program (non-profit groups) to be eligible for consideration. Although not required, applicants are encouraged to submit the application at least (30) calendar days prior to the event/program to ensure that the item is considered at the next regular Board meeting.
3. Applicants may be asked by the General Manager or Department Head to submit financial information for the organization or event to support application.
4. Application is approved or denied by the Board of Directors based on the criteria established in this policy.
  - a. A Fee Waiver that meets the criteria set forth in the policy will be considered by the Board of Directors at the next regularly scheduled meeting. The applicant is encouraged to attend the meeting to provide the information requested by the Board of Directors.



- b. An application that doesn't meet the criteria set forth by this policy will not be presented to the Board of Directors. An applicant may address the Board of Directors during the public comment period at the next regularly scheduled meeting.
5. The Board of Directors votes to approve or deny application.
6. The Board of Directors may request a profit and loss statement following the event/program before fees are reimbursed.

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# Greater Vallejo Recreation District

## POLICY MANUAL

**POLICY TITLE:** Fee Waiver for Community Organizations and Governmental Agencies  
**POLICY NUMBER:** 3074

### PURPOSE

The Greater Vallejo Recreation District has established a policy and procedures for requesting and approving a waiver of departmental or District fees and charges established by the District.

### POLICY

The Greater Vallejo Recreation District recognizes the value of partnering with other agencies and community organizations to provide services that benefit the community and the residents. In an effort to provide support to agencies and community organizations that provide a community benefit that the District is unable to provide, the following procedures have been established for determining when application fees, facility use fees, permit fees, and other District charges established by the Board of Directors may be waived.

All fee waivers must be approved by the majority vote of the Board of Directors.

~~Denied parties may appeal a decision or action made by the Board of Directors.~~

### RESPONSIBILITY

1. Fees established by the District for the use of facilities may be waived by the Board of Directors if the applicant requests a fee waiver under one of the categories described in this policy and the appropriate criteria are met.
2. Applications for fee waivers must be submitted and associated fees must be paid prior to the date of the event for the applicant to secure reservation and be eligible for a fee waiver. Eligible fees will be reimbursed if the event occurs before the Board of Directors approves the application.
3. This policy and procedure does not apply to permits issued by the City of Vallejo.

### ESTABLISHED FEES ELIGIBLE FOR CONSIDERATION

The following list defines the District's established fees that can and cannot be waived.

Fees eligible for waiver by the Board of Directors:

1. Application Fees
2. Administrative Fees
3. Permit Fees (boat, jumper, vendor, or film)
4. Facility Rental Fees

- 5. Special Events
- 6. Picnic Reservations
- 4-7. Field Reservations

Fees and costs to the District that can-not be waived by the Board of Directors:

- 1. Staffing or labor reimbursement costs
- 2. Security Costs
- 3. Utility reimbursement costs
- 4. Deposits for damages to facilities
- 5. Refuse removal costs.
- 6. Custodial Costs
- 7. Maintenance Costs
- ~~8. Other District Charges~~
- 9-8. Monitoring Costs

**ELIGIBILITY FOR FEE WAIVER: COMMUNITY ORGANIZATIONS - 501c3 or 501c4 Organizations Exempt Purposes - Internal Revenue Code Section 501(c)(3)** The exempt purposes set forth in section 501(c)(3) are charitable, religious, educational, scientific, literary, testing for public safety, fostering national or international amateur sports competition, and preventing cruelty to children or animals.

The Board of Directors may waive fees for ~~an organization, individual or program~~ community organization if it determines that:

The event or program is open to the public and follows the District's non-discrimination policy and satisfies all of the following conditions:

- 1. ~~the~~ event or program is consistent with the District's mission, vision, values, and objectives; ~~and~~
- 2. ~~the~~ program or event is of significant value to the Greater Vallejo Recreation District; ~~and~~
- 3. ~~that~~ established fees would cause significant financial hardship or would have a detrimental effect on services provided to the public; ~~and~~
- 4. ~~the~~ proposed event or program will have no detrimental impacts on existing facilities or department activities and that the permitted organization will provide in-kind services to offset the actual cost to the District or mitigate impacts that are created by the event or programs; ~~and~~
- 5. ~~the~~ fee waiver application is submitted prior to the date of the event; and
- 6. ~~there~~ are no previous violations of the Fee Waiver Policy. Organizations that violate the policy may not be eligible for the fee waiver.

~~The agency~~ To be eligible for a fee waiver, the community organization must also provides an event or service that is free and open to the public, benefiting the community and meet all of the following requirements:-

- 1. ~~the~~ agency is a Vallejo based organization and provides a minimal fee service or program that results in a great community benefit; ~~and-~~
- 2. ~~the~~ Board of Directors has determined that either
  - 2.a. no profit will be made from the event by the permitting organization or by any other private business or individual or

~~3.b. If a fee is charged at the event or program for the purposes of fundraising for a charitable cause, a portion of the proceeds will be paid to the District if proceeds exceed permitting costs by more than 100%. If the community organization is fundraising at the event or program, it must later provide written documentation to the District that the donation was given to a charitable cause and~~

~~4. If the fundraising is involved, significant proof that the donation was given to the charity of choice can be provided to the board.~~

### **ELIGIBILITY FOR FEE EXEMPTION: GOVERNMENTAL AGENCIES**

~~The Board of Directors may waive fees for a governmental agency if it determines that: An individual or organization may be exempt from fees eligible for waivers as established in this policy, if they meet one or more of the following criteria:~~

#### ~~Intergovernmental Cooperation:~~

- ~~1. The organization is another governmental agency; and~~
- ~~2. The use of the facility is related to the performance of the agency's governmental duties and is related or of concern to a significant portion of the District's residents; and~~
- ~~3. The activities associated with the event can be provided within the District's existing allocations without a reduction in services in other areas of the District.~~

### **DISTRICT SPONSORED:**

~~To be eligible for a fee waiver, the governmental agency must provide an event or service that is free and open to the public, benefiting the community and meet all of the following requirements:~~

- ~~1. The event or program is consistent with the Department mission, values, and objectives; and~~
- ~~2. The activities associated with the event can be provided for within the Department's existing allocations without a reduction in services in other areas of the District.~~
- ~~3.2. (a) The program is sponsored by another stakeholder, (b) the District is recognized as a Co-Sponsor of the event and is provided appropriate recognition on all promotional materials at the event, or (c) the agency has an existing reciprocal use agreement, lease, finding of mutual benefit, or memorandum of understanding with the District (includes contract class instructor, programs under contract and leaseholders in good standing with valid contracts).~~
- ~~4. The District is recognized as a Co-Sponsor of the event and is provided appropriate recognition on all promotional materials at the event or~~
- ~~5. The agency has an existing reciprocal use agreement, lease, finding of mutual benefit, or memorandum of understanding with the District (includes contract class instructor, programs under contract and leaseholders in good standing with valid contracts).~~

### **PROCEDURE**

Fee Waiver Application(s) must be approved by the General Manager. Eligible applications will be considered as a part of the regular Board Meeting Agenda ~~on a monthly basis~~ monthly.

Applications must be submitted prior to the date of the event to be considered by the Board of Directors. To be considered at the next regularly scheduled meeting of the Board of Directors, applicants must submit requests at

least (10) days prior to the next regularly scheduled Board meeting to be added to the agenda and publicly noticed.

#### Fee Waiver Application Procedure:

1. Applicant completes reservation process and pays applicable fees with the appropriated designated Recreation staff prior to the date of the event.
2. Applicant completes fee waiver and turns ~~in to~~into the main office (fee waivers must be submitted prior to the date of the event/program (non-profit groups) to be eligible for consideration. Although not required, applicants are encouraged to submit the application at least (30) calendar days prior to the event/program to ensure that the item is considered at the next regular Board meeting.
3. Applicants may be asked by the General Manager or Department Head to submit financial information for the organization or event to support application.
4. Application is approved or denied by the Board of Directors based on the criteria established in this policy.
  - a. A Fee Waiver that meets the criteria set forth in the policy will be considered by the Board of Directors at the next regularly scheduled meeting. The applicant is encouraged to attend the meeting to provide the information requested by the Board of Directors.
  - b. An application that doesn't meet the criteria set forth by this policy will not be presented to the Board of Directors. An applicant may address the Board of Directors during the public comment period at the next regularly scheduled meeting.
5. The Board of Directors votes to approve or deny application. ~~An applicant may appeal once the decision of the Board of Directors and request another opportunity to resubmit an application and present it to the Board of Directors at the next regularly scheduled board meeting.~~
6. The Board of Directors may request a profit and loss statement following the event/program before fees are reimbursed.

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# Greater Vallejo Recreation District

## POLICY MANUAL

**POLICY TITLE:** Attendance at Meetings (Amended)  
**POLICY NUMBER:** 4020

Members of the Board of Directors are expected to and shall attend all regular Board meetings, committee meetings and special meetings of the Board unless there is good cause for absence.

Good cause for absence, including late arrivals or early departures, includes temporary illness or other unavoidable circumstances of which the Chair of the Board is notified prior to the meeting. Good cause also includes Board authorized meeting absences such as attendance at a conference directly related to the functions and interests of the District or at the meeting of another public agency in order to participate in an official capacity.

A Board Member who will be absent for good cause may notify the Chair by email, telephone, or letter. The Chair shall notify the General Manager and the Board of all absences that are excused for good cause. The minutes shall indicate whether an absence was excused.

To be counted as present for any meeting, Board Members must be present for the duration of the meeting.

The appointing authority will be notified if a Board Member is absent from three (3) consecutive regular meetings without good cause, except as otherwise provided for by law or as authorized by the Board.

A vacancy shall occur if any member fails to attend Board meetings for two consecutive months except as authorized by the Board of Directors.



# Rosenberg's Rules of Order

REVISED 2011

*Simple Rules of Parliamentary Procedure for the 21st Century*

*By Judge Dave Rosenberg*



## MISSION AND CORE BELIEFS

To expand and protect local control for cities through education and advocacy to enhance the quality of life for all Californians.

## VISION

To be recognized and respected as the leading advocate for the common interests of California's cities.

### About the League of California Cities

Established in 1898, the League of California Cities is a member organization that represents California's incorporated cities. The League strives to protect the local authority and autonomy of city government and help California's cities effectively serve their residents. In addition to advocating on cities' behalf at the state capitol, the League provides its members with professional development programs and information resources, conducts education conferences and research, and publishes Western City magazine.

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### ABOUT THE AUTHOR

Dave Rosenberg is a Superior Court Judge in Yolo County. He has served as presiding judge of his court, and as presiding judge of the Superior Court Appellate Division. He also has served as chair of the Trial Court Presiding Judges Advisory Committee (the committee composed of all 58 California presiding judges) and as an advisory member of the California Judicial Council. Prior to his appointment to the bench, Rosenberg was member of the Yolo County Board of Supervisors, where he served two terms as chair. Rosenberg also served on the Davis City Council, including two terms as mayor. He has served on the senior staff of two governors, and worked for 19 years in private law practice. Rosenberg has served as a member and chair of numerous state, regional and local boards. Rosenberg chaired the California State Lottery Commission, the California Victim Compensation and Government Claims Board, the Yolo-Solano Air Quality Management District, the Yolo County Economic Development Commission, and the Yolo County Criminal Justice Cabinet. For many years, he has taught classes on parliamentary procedure and has served as parliamentarian for large and small bodies.





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## INTRODUCTION

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The rules of procedure at meetings should be simple enough for most people to understand. Unfortunately, that has not always been the case. Virtually all clubs, associations, boards, councils and bodies follow a set of rules — *Robert's Rules of Order* — which are embodied in a small, but complex, book. Virtually no one I know has actually read this book cover to cover. Worse yet, the book was written for another time and for another purpose. If one is chairing or running a parliament, then *Robert's Rules of Order* is a dandy and quite useful handbook for procedure in that complex setting. On the other hand, if one is running a meeting of say, a five-member body with a few members of the public in attendance, a simplified version of the rules of parliamentary procedure is in order.

Hence, the birth of *Rosenberg's Rules of Order*.

What follows is my version of the rules of parliamentary procedure, based on my decades of experience chairing meetings in state and local government. These rules have been simplified for the smaller bodies we chair or in which we participate, slimmed down for the 21st Century, yet retaining the basic tenets of order to which we have grown accustomed. Interestingly enough, *Rosenberg's Rules* has found a welcoming audience. Hundreds of cities, counties, special districts, committees, boards, commissions, neighborhood associations and private corporations and companies have adopted *Rosenberg's Rules* in lieu of *Robert's Rules* because they have found them practical, logical, simple, easy to learn and user friendly.

This treatise on modern parliamentary procedure is built on a foundation supported by the following four pillars:

1. **Rules should establish order.** The first purpose of rules of parliamentary procedure is to establish a framework for the orderly conduct of meetings.
2. **Rules should be clear.** Simple rules lead to wider understanding and participation. Complex rules create two classes: those who understand and participate; and those who do not fully understand and do not fully participate.
3. **Rules should be user friendly.** That is, the rules must be simple enough that the public is invited into the body and feels that it has participated in the process.
4. **Rules should enforce the will of the majority while protecting the rights of the minority.** The ultimate purpose of rules of procedure is to encourage discussion and to facilitate decision making by the body. In a democracy, majority rules. The rules must enable the majority to express itself and fashion a result, while permitting the minority to also express itself, but not dominate, while fully participating in the process.

### Establishing a Quorum

The starting point for a meeting is the establishment of a quorum. A quorum is defined as the minimum number of members of the body who must be present at a meeting for business to be legally transacted. The default rule is that a quorum is one more than half the body. For example, in a five-member body a quorum is three. When the body has three members present, it can legally transact business. If the body has less than a quorum of members present, it cannot legally transact business. And even if the body has a quorum to begin the meeting, the body can lose the quorum during the meeting when a member departs (or even when a member leaves the dais). When that occurs the body loses its ability to transact business until and unless a quorum is reestablished.

The default rule, identified above, however, gives way to a specific rule of the body that establishes a quorum. For example, the rules of a particular five-member body may indicate that a quorum is four members for that particular body. The body must follow the rules it has established for its quorum. In the absence of such a specific rule, the quorum is one more than half the members of the body.


### The Role of the Chair

While all members of the body should know and understand the rules of parliamentary procedure, it is the chair of the body who is charged with applying the rules of conduct of the meeting. The chair should be well versed in those rules. For all intents and purposes, the chair makes the final ruling on the rules every time the chair states an action. In fact, all decisions by the chair are final unless overruled by the body itself.

Since the chair runs the conduct of the meeting, it is usual courtesy for the chair to play a less active role in the debate and discussion than other members of the body. This does not mean that the chair should not participate in the debate or discussion. To the contrary, as a member of the body, the chair has the full right to participate in the debate, discussion and decision-making of the body. What the chair should do, however, is strive to be the last to speak at the discussion and debate stage. The chair should not make or second a motion unless the chair is convinced that no other member of the body will do so at that point in time.

### The Basic Format for an Agenda Item Discussion

Formal meetings normally have a written, often published agenda. Informal meetings may have only an oral or understood agenda. In either case, the meeting is governed by the agenda and the agenda constitutes the body's agreed-upon roadmap for the meeting. Each agenda item can be handled by the chair in the following basic format:



**First**, the chair should clearly announce the agenda item number and should clearly state what the agenda item subject is. The chair should then announce the format (which follows) that will be followed in considering the agenda item.

**Second**, following that agenda format, the chair should invite the appropriate person or persons to report on the item, including any recommendation that they might have. The appropriate person or persons may be the chair, a member of the body, a staff person, or a committee chair charged with providing input on the agenda item.

**Third**, the chair should ask members of the body if they have any technical questions of clarification. At this point, members of the body may ask clarifying questions to the person or persons who reported on the item, and that person or persons should be given time to respond.

**Fourth**, the chair should invite public comments, or if appropriate at a formal meeting, should open the public meeting for public input. If numerous members of the public indicate a desire to speak to the subject, the chair may limit the time of public speakers. At the conclusion of the public comments, the chair should announce that public input has concluded (or the public hearing, as the case may be, is closed).

**Fifth**, the chair should invite a motion. The chair should announce the name of the member of the body who makes the motion.

**Sixth**, the chair should determine if any member of the body wishes to second the motion. The chair should announce the name of the member of the body who seconds the motion. It is normally good practice for a motion to require a second before proceeding to ensure that it is not just one member of the body who is interested in a particular approach. However, a second is not an absolute requirement, and the chair can proceed with consideration and vote on a motion even when there is no second. This is a matter left to the discretion of the chair.

**Seventh**, if the motion is made and seconded, the chair should make sure everyone understands the motion.

This is done in one of three ways:

1. The chair can ask the maker of the motion to repeat it;
2. The chair can repeat the motion; or
3. The chair can ask the secretary or the clerk of the body to repeat the motion.

**Eighth**, the chair should now invite discussion of the motion by the body. If there is no desired discussion, or after the discussion has ended, the chair should announce that the body will vote on the motion. If there has been no discussion or very brief discussion, then the vote on the motion should proceed immediately and there is no need to repeat the motion. If there has been substantial discussion, then it is normally best to make sure everyone understands the motion by repeating it.

**Ninth**, the chair takes a vote. Simply asking for the “ayes” and then asking for the “nays” normally does this. If members of the body do not vote, then they “abstain.” Unless the rules of the body provide otherwise (or unless a super majority is required as delineated later in these rules), then a simple majority (as defined in law or the rules of the body as delineated later in these rules) determines whether the motion passes or is defeated.

**Tenth**, the chair should announce the result of the vote and what action (if any) the body has taken. In announcing the result, the chair should indicate the names of the members of the body, if any, who voted in the minority on the motion. This announcement might take the following form: “The motion passes by a vote of 3-2, with Smith and Jones dissenting. We have passed the motion requiring a 10-day notice for all future meetings of this body.”

## Motions in General

Motions are the vehicles for decision making by a body. It is usually best to have a motion before the body prior to commencing discussion of an agenda item. This helps the body focus.

Motions are made in a simple two-step process. First, the chair should recognize the member of the body. Second, the member of the body makes a motion by preceding the member’s desired approach with the words “I move . . .”

A typical motion might be: “I move that we give a 10-day notice in the future for all our meetings.”

The chair usually initiates the motion in one of three ways:

1. **Inviting the members of the body to make a motion**, for example, “A motion at this time would be in order.”
2. **Suggesting a motion to the members of the body**, “A motion would be in order that we give a 10-day notice in the future for all our meetings.”
3. **Making the motion**. As noted, the chair has every right as a member of the body to make a motion, but should normally do so only if the chair wishes to make a motion on an item but is convinced that no other member of the body is willing to step forward to do so at a particular time.

## The Three Basic Motions

There are three motions that are the most common and recur often at meetings:

**The basic motion.** The basic motion is the one that puts forward a decision for the body’s consideration. A basic motion might be: “I move that we create a five-member committee to plan and put on our annual fundraiser.”

**The motion to amend.** If a member wants to change a basic motion that is before the body, they would move to amend it. A motion to amend might be: “I move that we amend the motion to have a 10-member committee.” A motion to amend takes the basic motion that is before the body and seeks to change it in some way.

**The substitute motion.** If a member wants to completely do away with the basic motion that is before the body, and put a new motion before the body, they would move a substitute motion. A substitute motion might be: “I move a substitute motion that we cancel the annual fundraiser this year.”

“Motions to amend” and “substitute motions” are often confused, but they are quite different, and their effect (if passed) is quite different. A motion to amend seeks to retain the basic motion on the floor, but modify it in some way. A substitute motion seeks to throw out the basic motion on the floor, and substitute a new and different motion for it. The decision as to whether a motion is really a “motion to amend” or a “substitute motion” is left to the chair. So if a member makes what that member calls a “motion to amend,” but the chair determines that it is really a “substitute motion,” then the chair’s designation governs.

A “friendly amendment” is a practical parliamentary tool that is simple, informal, saves time and avoids bogging a meeting down with numerous formal motions. It works in the following way: In the discussion on a pending motion, it may appear that a change to the motion is desirable or may win support for the motion from some members. When that happens, a member who has the floor may simply say, “I want to suggest a friendly amendment to the motion.” The member suggests the friendly amendment, and if the maker and the person who seconded the motion pending on the floor accepts the friendly amendment, that now becomes the pending motion on the floor. If either the maker or the person who seconded rejects the proposed friendly amendment, then the proposer can formally move to amend.

### Multiple Motions Before the Body

There can be up to three motions on the floor at the same time. The chair can reject a fourth motion until the chair has dealt with the three that are on the floor and has resolved them. This rule has practical value. More than three motions on the floor at any given time is confusing and unwieldy for almost everyone, including the chair.

When there are two or three motions on the floor (after motions and seconds) at the same time, the vote should proceed *first* on the *last* motion that is made. For example, assume the first motion is a basic “motion to have a five-member committee to plan and put on our annual fundraiser.” During the discussion of this motion, a member might make a second motion to “amend the main motion to have a 10-member committee, not a five-member committee to plan and put on our annual fundraiser.” And perhaps, during that discussion, a member makes yet a third motion as a “substitute motion that we not have an annual fundraiser this year.” The proper procedure would be as follows:

**First**, the chair would deal with the *third* (the last) motion on the floor, the substitute motion. After discussion and debate, a vote would be taken first on the third motion. If the substitute motion *passed*, it would be a substitute for the basic motion and would eliminate it. The first motion would be moot, as would the second motion (which sought to amend the first motion), and the action on the agenda item would be completed on the passage by the body of the third motion (the substitute motion). No vote would be taken on the first or second motions.

**Second**, if the substitute motion *failed*, the chair would then deal with the second (now the last) motion on the floor, the motion to amend. The discussion and debate would focus strictly on the amendment (should the committee be five or 10 members). If the motion to amend *passed*, the chair would then move to consider the main motion (the first motion) as *amended*. If the motion to amend *failed*, the chair would then move to consider the main motion (the first motion) in its original format, not amended.

**Third**, the chair would now deal with the first motion that was placed on the floor. The original motion would either be in its original format (five-member committee), or if *amended*, would be in its amended format (10-member committee). The question on the floor for discussion and decision would be whether a committee should plan and put on the annual fundraiser.

### To Debate or Not to Debate

The basic rule of motions is that they are subject to discussion and debate. Accordingly, basic motions, motions to amend, and substitute motions are all eligible, each in their turn, for full discussion before and by the body. The debate can continue as long as members of the body wish to discuss an item, subject to the decision of the chair that it is time to move on and take action.

There are exceptions to the general rule of free and open debate on motions. The exceptions all apply when there is a desire of the body to move on. The following motions are not debatable (that is, when the following motions are made and seconded, the chair must immediately call for a vote of the body without debate on the motion):

**Motion to adjourn.** This motion, if passed, requires the body to immediately adjourn to its next regularly scheduled meeting. It requires a simple majority vote.

**Motion to recess.** This motion, if passed, requires the body to immediately take a recess. Normally, the chair determines the length of the recess which may be a few minutes or an hour. It requires a simple majority vote.

**Motion to fix the time to adjourn.** This motion, if passed, requires the body to adjourn the meeting at the specific time set in the motion. For example, the motion might be: “I move we adjourn this meeting at midnight.” It requires a simple majority vote.

**Motion to table.** This motion, if passed, requires discussion of the agenda item to be halted and the agenda item to be placed on “hold.” The motion can contain a specific time in which the item can come back to the body. “I move we table this item until our regular meeting in October.” Or the motion can contain no specific time for the return of the item, in which case a motion to take the item off the table and bring it back to the body will have to be taken at a future meeting. A motion to table an item (or to bring it back to the body) requires a simple majority vote.

**Motion to limit debate.** The most common form of this motion is to say, “I move the previous question” or “I move the question” or “I call the question” or sometimes someone simply shouts out “question.” As a practical matter, when a member calls out one of these phrases, the chair can expedite matters by treating it as a “request” rather than as a formal motion. The chair can simply inquire of the body, “any further discussion?” If no one wishes to have further discussion, then the chair can go right to the pending motion that is on the floor. However, if even one person wishes to discuss the pending motion further, then at that point, the chair should treat the call for the “question” as a formal motion, and proceed to it.

When a member of the body makes such a motion (“I move the previous question”), the member is really saying: “I’ve had enough debate. Let’s get on with the vote.” When such a motion is made, the chair should ask for a second, stop debate, and vote on the motion to limit debate. The motion to limit debate requires a two-thirds vote of the body.

**NOTE:** A motion to limit debate could include a time limit. For example: “I move we limit debate on this agenda item to 15 minutes.” Even in this format, the motion to limit debate requires a two-thirds vote of the body. A similar motion is a *motion to object to consideration of an item*. This motion is not debatable, and if passed, precludes the body from even considering an item on the agenda. It also requires a two-thirds vote.

## Majority and Super Majority Votes

In a democracy, a simple majority vote determines a question. A tie vote means the motion fails. So in a seven-member body, a vote of 4-3 passes the motion. A vote of 3-3 with one abstention means the motion fails. If one member is absent and the vote is 3-3, the motion still fails.

All motions require a simple majority, but there are a few exceptions. The exceptions come up when the body is taking an action which effectively cuts off the ability of a minority of the body to take an action or discuss an item. These extraordinary motions require a two-thirds majority (a super majority) to pass:

**Motion to limit debate.** Whether a member says, “I move the previous question,” or “I move the question,” or “I call the question,” or “I move to limit debate,” it all amounts to an attempt to cut off the ability of the minority to discuss an item, and it requires a two-thirds vote to pass.

**Motion to close nominations.** When choosing officers of the body (such as the chair), nominations are in order either from a nominating committee or from the floor of the body. A motion to close nominations effectively cuts off the right of the minority to nominate officers and it requires a two-thirds vote to pass.

**Motion to object to the consideration of a question.** Normally, such a motion is unnecessary since the objectionable item can be tabled or defeated straight up. However, when members of a body do not even want an item on the agenda to be considered, then such a motion is in order. It is not debatable, and it requires a two-thirds vote to pass.

**Motion to suspend the rules.** This motion is debatable, but requires a two-thirds vote to pass. If the body has its own rules of order, conduct or procedure, this motion allows the body to suspend the rules for a particular purpose. For example, the body (a private club) might have a rule prohibiting the attendance at meetings by non-club members. A motion to suspend the rules would be in order to allow a non-club member to attend a meeting of the club on a particular date or on a particular agenda item.

## Counting Votes

The matter of counting votes starts simple, but can become complicated.

Usually, it’s pretty easy to determine whether a particular motion passed or whether it was defeated. If a simple majority vote is needed to pass a motion, then one vote more than 50 percent of the body is required. For example, in a five-member body, if the vote is three in favor and two opposed, the motion passes. If it is two in favor and three opposed, the motion is defeated.

If a two-thirds majority vote is needed to pass a motion, then how many affirmative votes are required? The simple rule of thumb is to count the “no” votes and double that count to determine how many “yes” votes are needed to pass a particular motion. For example, in a seven-member body, if two members vote “no” then the “yes” vote of at least four members is required to achieve a two-thirds majority vote to pass the motion.

What about tie votes? In the event of a tie, the motion always fails since an affirmative vote is required to pass any motion. For example, in a five-member body, if the vote is two in favor and two opposed, with one member absent, the motion is defeated.

Vote counting starts to become complicated when members vote “abstain” or in the case of a written ballot, cast a blank (or unreadable) ballot. Do these votes count, and if so, how does one count them? The starting point is always to check the statutes.

In California, for example, for an action of a board of supervisors to be valid and binding, the action must be approved by a majority of the board. (California Government Code Section 25005.) Typically, this means three of the five members of the board must vote affirmatively in favor of the action. A vote of 2-1 would not be sufficient. A vote of 3-0 with two abstentions would be sufficient. In general law cities in

California, as another example, resolutions or orders for the payment of money and all ordinances require a recorded vote of the total members of the city council. (California Government Code Section 36936.) Cities with charters may prescribe their own vote requirements. Local elected officials are always well-advised to consult with their local agency counsel on how state law may affect the vote count.

After consulting state statutes, step number two is to check the rules of the body. If the rules of the body say that you count votes of “those present” then you treat abstentions one way. However, if the rules of the body say that you count the votes of those “present and voting,” then you treat abstentions a different way. And if the rules of the body are silent on the subject, then the general rule of thumb (and default rule) is that you count all votes that are “present and voting.”

Accordingly, under the “present and voting” system, you would **NOT** count abstention votes on the motion. Members who abstain are counted for purposes of determining quorum (they are “present”), but you treat the abstention votes on the motion as if they did not exist (they are not “voting”). On the other hand, if the rules of the body specifically say that you count votes of those “present” then you **DO** count abstention votes both in establishing the quorum and on the motion. In this event, the abstention votes act just like “no” votes.

*How does this work in practice?*

*Here are a few examples.*

Assume that a five-member city council is voting on a motion that requires a simple majority vote to pass, and assume further that the body has no specific rule on counting votes. Accordingly, the default rule kicks in and we count all votes of members that are “present and voting.” If the vote on the motion is 3-2, the motion passes. If the motion is 2-2 with one abstention, the motion fails.

Assume a five-member city council voting on a motion that requires a two-thirds majority vote to pass, and further assume that the body has no specific rule on counting votes. Again, the default rule applies. If the vote is 3-2, the motion fails for lack of a two-thirds majority. If the vote is 4-1, the motion passes with a clear two-thirds majority. A vote of three “yes,” one “no” and one “abstain” also results in passage of the motion. Once again, the abstention is counted only for the purpose of determining quorum, but on the actual vote on the motion, it is as if the abstention vote never existed — so an effective 3-1 vote is clearly a two-thirds majority vote.

Now, change the scenario slightly. Assume the same five-member city council voting on a motion that requires a two-thirds majority vote to pass, but now assume that the body **DOES** have a specific rule requiring a two-thirds vote of members “present.” Under this specific rule, we must count the members present not only for quorum but also for the motion. In this scenario, any abstention has the same force and effect as if it were a “no” vote. Accordingly, if the votes were three “yes,” one “no” and one “abstain,” then the motion fails. The abstention in this case is treated like a “no” vote and effective vote of 3-2 is not enough to pass two-thirds majority muster.

Now, exactly how does a member cast an “abstention” vote?

Any time a member votes “abstain” or says, “I abstain,” that is an abstention. However, if a member votes “present” that is also treated as an abstention (the member is essentially saying, “Count me for purposes of a quorum, but my vote on the issue is abstain.”) In fact, any manifestation of intention not to vote either “yes” or “no” on the pending motion may be treated by the chair as an abstention. If written ballots are cast, a blank or unreadable ballot is counted as an abstention as well.

Can a member vote “absent” or “count me as absent?” Interesting question. The ruling on this is up to the chair. The better approach is for the chair to count this as if the member had left his/her chair and is actually “absent.” That, of course, affects the quorum. However, the chair may also treat this as a vote to abstain, particularly if the person does not actually leave the dais.

## The Motion to Reconsider

There is a special and unique motion that requires a bit of explanation all by itself; the motion to reconsider. A tenet of parliamentary procedure is finality. After vigorous discussion, debate and a vote, there must be some closure to the issue. And so, after a vote is taken, the matter is deemed closed, subject only to reopening if a proper motion to consider is made and passed.

A motion to reconsider requires a majority vote to pass like other garden-variety motions, but there are two special rules that apply only to the motion to reconsider.

First, is the matter of timing. A motion to reconsider must be made at the meeting where the item was first voted upon. A motion to reconsider made at a later time is untimely. (The body, however, can always vote to suspend the rules and, by a two-thirds majority, allow a motion to reconsider to be made at another time.)

Second, a motion to reconsider may be made only by certain members of the body. Accordingly, a motion to reconsider may be made only by a member who voted in the majority on the original motion. If such a member has a change of heart, he or she may make the motion to reconsider (any other member of the body — including a member who voted in the minority on the original motion — may second the motion). If a member who voted in the minority seeks to make the motion to reconsider, it must be ruled out of order. The purpose of this rule is finality. If a member of minority could make a motion to reconsider, then the item could be brought back to the body again and again, which would defeat the purpose of finality.

If the motion to reconsider passes, then the original matter is back before the body, and a new original motion is in order. The matter may be discussed and debated as if it were on the floor for the first time.

## Courtesy and Decorum

The rules of order are meant to create an atmosphere where the members of the body and the members of the public can attend to business efficiently, fairly and with full participation. At the same time, it is up to the chair and the members of the body to maintain common courtesy and decorum. Unless the setting is very informal, it is always best for only one person at a time to have the floor, and it is always best for every speaker to be first recognized by the chair before proceeding to speak.

The chair should always ensure that debate and discussion of an agenda item focuses on the item and the policy in question, not the personalities of the members of the body. Debate on policy is healthy, debate on personalities is not. The chair has the right to cut off discussion that is too personal, is too loud, or is too crude.

Debate and discussion should be focused, but free and open. In the interest of time, the chair may, however, limit the time allotted to speakers, including members of the body.

Can a member of the body interrupt the speaker? The general rule is “no.” There are, however, exceptions. A speaker may be interrupted for the following reasons:

**Privilege.** The proper interruption would be, “point of privilege.” The chair would then ask the interrupter to “state your point.” Appropriate points of privilege relate to anything that would interfere with the normal comfort of the meeting. For example, the room may be too hot or too cold, or a blowing fan might interfere with a person’s ability to hear.

**Order.** The proper interruption would be, “point of order.” Again, the chair would ask the interrupter to “state your point.” Appropriate points of order relate to anything that would not be considered appropriate conduct of the meeting. For example, if the chair moved on to a vote on a motion that permits debate without allowing that discussion or debate.

**Appeal.** If the chair makes a ruling that a member of the body disagrees with, that member may appeal the ruling of the chair. If the motion is seconded, and after debate, if it passes by a simple majority vote, then the ruling of the chair is deemed reversed.

**Call for orders of the day.** This is simply another way of saying, “return to the agenda.” If a member believes that the body has drifted from the agreed-upon agenda, such a call may be made. It does not require a vote, and when the chair discovers that the agenda has not been followed, the chair simply reminds the body to return to the agenda item properly before them. If the chair fails to do so, the chair’s determination may be appealed.

**Withdraw a motion.** During debate and discussion of a motion, the maker of the motion on the floor, at any time, may interrupt a speaker to withdraw his or her motion from the floor. The motion is immediately deemed withdrawn, although the chair may ask the person who seconded the motion if he or she wishes to make the motion, and any other member may make the motion if properly recognized.

## Special Notes About Public Input

The rules outlined above will help make meetings very public-friendly. But in addition, and particularly for the chair, it is wise to remember three special rules that apply to each agenda item:

**Rule One:** Tell the public what the body will be doing.

**Rule Two:** Keep the public informed while the body is doing it.

**Rule Three:** When the body has acted, tell the public what the body did.




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